

## Message Text

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PAGE 01 USUN N 01181 310639Z

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TO SECSTATE WASHDC IMMEDIATE 0389

INFO AMEMBASSY LAGOS IMMEDIATE

C O N F I D E N T I A L USUN NEW YORK 01181

NODIS

LAGOS FOR ASSISTANT SECRETARY MOOSE AND  
AMBASSADOR MCHENRY

E.O. 11652: GDS

TAGS: PORG, WA, SF

SUBJECT: NAMIBIA: EFFORTS TO OBTAIN FAVORABLE SWAPO  
REACTION TO WESTERN FIVE PROPOSAL

REF: STATE 81721

1. WE HAVE NO DIFFERENCE WITH THE THRUST OF THE  
EFFORT WITH NUJOMA DESCRIBED REFTEL. IT IS WORTH A TRY  
IF WE CAN AGREE ON THE ANSWERS TO HIS QUESTION, AND  
IF WE CAN DRAG THE OTHER FOUR ALONG WITH US.

2. IN STUDYING THE CASE PRESENTED REFTEL, HOWEVER, WE  
WONDER IF IT IS ENTIRELY REALISTIC IN TERMS OF WHAT WE  
CAN DELIVER IN THE UN. SPECIFICALLY, WE WOULD LIKE YOUR  
VIEWS WHETHER US AGREEMENT TO CHAPTER VII ONLY IN  
PRINCIPLE WILL BE SUFFICIENT. WE HAVE A HUNCH THAT IT  
WOULD BE UNREALISTIC FOR US (OR FIVE) TO EXPECT THAT  
AFRICANS AND THEIR ALLIES IN SC WOULD BE CONTENT  
WITH FORMULATION OF CHAPTER VII ACTION AS IN PARA 11  
OF REFTEL. IT SEEMS TO US THEY ARE SURE TO DEMAND  
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SPECIFIC ACTION UNDER CHAPTER VII AND WILL SUSPECT  
ANYTHING LESS AS AN ATTEMPT TO BUY TIME OR FINESSE THE  
HARD ISSUES ON OUR PART. IN SHORT, THERE IS A REAL  
DANGER THAT AN AGREEMENT TO CHAPTER VII IN PRINCIPLE WILL  
NOT BUY US MUCH OF ANYTHING, EITHER IN THE COUNCIL OR  
WITH THE AFRICANS. IMMEDIATE PRESSURES WILL BE  
GENERATED TO GO FURTHER.

3. WE THINK THAT USG APPROACH TO THE FOUR OF THIS ISSUE, THEREFORE, SHOULD -- ASSUMING ONE OR MORE OF ALLIES DO NOT REJECT OUTRIGHT IDEA OF AGREEMENT TO CHAPTER VII IN PRINCIPLE -- ALSO EXPLORE ALLIED ATTITUDES ON WHAT THE FIVE IN COMMON COULD ACCEPT AS SPECIFIC CHAPTER VII MEASURES. IN ANY CASE OUR ALLIES WILL CERTAINLY ASK US WHAT WE HAVE IN MIND AS NEXT STEPS IF WE ARE PREPARED TO AGREE TO CHAPTER VII IN PRINCIPLE. THEY WILL ALSO REALIZE THAT, TACTICALLY, THE BEST WAY TO HEAD OFF EXTREME MEASURES UNDER CHAPTER VII, GIVEN AGREEMENT TO IT IN PRINCIPLE, WILL BE TO PROPOSE THOSE MEASURES THE FIVE CAN AGREE TO -- AND DRAW THE LINE.

4. IN RESPONDING TO NUJOMA, THEREFORE, MISSION SUGGESTS THAT WE GO BEYOND FORMULATION IN PARA 11 REFTTEL AND TELL SWAPO THAT THE FIVE ARE NOW ACTIVELY CONSULTING ON MOST APPROPRIATE MEASURES TO BE IMPLEMENTED UNDER CHAPTER VII. WELLS

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## Message Attributes

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